The How-To Why-To Guide to
Smart, Strong Family Councils in
Nursing Homes
**What is a Family Council?**

A family council is an organized, self-led, democratic group of family and friends of nursing home residents. A family council meets regularly to discuss shared concerns about the quality of life and quality of care of the residents in their home, and to find answers to shared problems. All family councils promote communication, action, support, and education. What each council does depends upon the needs of the residents and the choices of the council members.

The ICBC Family Council Project organizes, educates and supports family councils.

**Why Spend Your Time on a Family Council?**

If you have a friend or relative in a nursing home, you know you are needed now more than ever before. Most nursing home residents are physically or mentally unable to ensure their own quality care and dignity of life. Many are totally unable to speak up for themselves. The lucky ones have you – their family and friends – to speak for them.

But no matter how hard you try, you may find that, acting alone, you cannot get all you want for your individual resident.

Why not? Because, hard as you try, you can't see everything. Smart as you are, you can't know everything. And because, when you act alone, it can be all too easy to dismiss your concerns as exaggerated, or say they do not represent the experiences of other residents.

So why a family council? Because there is strength in numbers.

Other residents' family and friends can be there when you are not. They may see what you do not. They may have ideas you do not think of. Together your voices have strength and authority you cannot command alone.

**FAMILY COUNCILS ARE THE BEST**

- The best prevention against abuse and neglect
- The best way to persuade a facility of the need for a change in culture
- The best way to involve the community in the life of the home
- The best way to show ongoing appreciation for staff
- The best way to address systemic issues regarding changes in laws, regulations and policies that affect residents in facilities across the state and nation

**Community Resources**

**Family Council Information and Support**

This guide used information from the following:

**California Advocates for Nursing Home Reform (CANHR)**
1610 Bush St.
San Francisco, CA 94109
(415)474-5171
www.canhr.org
Advocates for nursing home residents through community education, legislation, and litigation. Free “Organizing Family Councils” booklet.

**Family Councils Project**
40 Orchard View Blvd., Suite 219
Toronto, Ontario, M4R 1B9
www.familycouncils.net
Website dedicated to family councils. Free comprehensive manual.

**Illinois Citizens for Better Care (ICBC)**
220 South State Street, Suite 1928
Chicago, IL 60604
(312)663-5120
www.icbc.org
Support, education and information for residents and family members; lobbying for residents and families on nursing home issues.

**National Citizens’ Coalition for Nursing Home Reform (NCCNHR)**
1424 16 St., Suite 202
Washington, DC 20036-2211
(202)332-2275
www.nccnhr.org
Advocates for nursing home residents throughout nation. Family council tips and tools.

**Family Council Activity Ideas and Support**

- Alzheimer's Association
  4708 Gold Road, Suite 1015
  Skokie, IL 60076
  1(800)272-3900
  www.alzheimers-ilinois.org
  Provides educational materials and speakers.

- Chicago Botanical Society
  1000 Lake Cook Road
  Glenco, IL 60022
  847-835-5440
  www.chicagobotanic.org
  Provides training on horticultural therapy.

- Laura Bass, Regional Ombudsman
  Chicago Department on Aging
  (312)744-5957
  http://www.cbrx.il.gov/aging/default.htm
  Investigates nursing home complaints, provides support for family councils.

- Illinois Assistive Technology Program
  1 West Old State Capital Hill Plaza, Suite 100
  Springfield, IL 62701
  1-800-852-5110
  www.iltech.org
  Offers free workshops, to non-profits, on technology that increases independence for disabled people.

- Illinois Department of Public Health
  1(800)252-4343
  http://www.idph.state.il.us/webapp/LTCApp/ltc.jsp
  Regulates and inspects nursing homes. Provides comprehensive list of all IL homes.

- Member of the Family.net
  www.memberofthefamily.net
  Offers info on nursing homes throughout the US; compiles National Watch List of homes cited for violations, as well as Honor Roll.

- Pioneer Network
  Rochester, NY 14618
  585-271-7570
  www.pioneernetwork.net
  Culture change resource.
## Obstacles and Conflict Resolution

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<th>Obstacle</th>
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| Family members don’t have time for council meetings and participation  | • Begin and end meetings on time. If family members see that meetings are efficient and purposeful, they will be more likely to come to future meetings.  
• Share leadership responsibilities and delegate small tasks to members so that the time commitment is not too great.  
• Use an agenda to keep meetings on track.  
• Schedule meetings at times that are most convenient for family members. |
| Family members aren’t interested                                         | • Introduce yourself to other visitors whenever you visit. Family members will respond to a personal invitation more readily than to a letter or flyer.  
• Explain the importance of family councils to other family members and the potential that family councils have to improve residents’ lives.  
• Introduce the concept of a family council in a positive way. Family councils can be useful for advocacy, information sharing, and support. All nursing homes have room for improvement and new ideas. |
| Family members fear retaliation                                          | • If family members are reluctant to be seen at family council meetings, consider meeting someplace else—a church, the library—so that they will feel more comfortable coming to meetings.  
• Explain that family council members give each other support and strength. Also point out that issues or concerns will be presented to the administration as a group, not an individual, concern.  
• Present the family council positively to both family members and nursing home staff. |
| Council members get discouraged easily                                   | • Pick both short and long-term achievable goals so council members can see real progress. Make sure council goals reflect their common concerns and interests.  
• Meet at least once every month to assure continuity and to make sure the council can identify current issues, set appropriate goals, and work to achieve them.  
• Publicize council successes, no matter how small.  
• Use community resources when stuck on a particular issue. Share ideas with family councils in other nursing homes. |
| Family members need information and education                           | • Contact ICBC if you have questions or need help.  
• Use the ombudsman, and other community programs, as resources.  
• Choose subjects council members want to learn more about, and arrange for speakers to come to a council meeting. |
| The family council experiences resistance from the nursing home          | • Discuss and come to clear agreements with nursing home staff about what can be accomplished and expect that staff will follow through on those commitments.  
• Follow up on conversations with written communication to prevent misunderstandings.  
• Have a few leaders meet with nursing home management to introduce the council and its purpose in a positive manner.  
• Communicate constantly and respond positively to concerns the facility may have.  
• Know the rights guaranteed to family councils by federal regulations.  
• Get help from ICBC or the ombudsman. |
| The council has difficulty getting names of other family members         | • See above suggestions on how to work with the facility  
• Start a “buddy system” where council members greet new families and invite them to council meetings.  
• Bring council information each time you visit, to give to possible new members.  
• Keep a sign-in sheet for each meeting and gather contact information. |

## Steps to an Effective Family Council

1. **Interested family and friends come to the informational meeting.**  
   At the meeting, ICBC will explain what a family council is, what it does, and why it is important to have one in your facility. Everybody gets sample bylaws and mission statement. One person takes minutes. People may want to raise issues they want the family council to address. Even if the nursing home staff had helped to plan the meeting, they will not stay for the discussion.  
   By the end of the meeting, the group should have agreed on a regular meeting time and place. Some people should volunteer to help plan the next meeting. Everyone at the meeting should be thinking of what they can do to make the family council a success.

2. **After the informational meeting:**  
   • Post minutes on family council bulletin board, and give copies to the staff liaison.  
   • Post meeting time for the first council meeting.  
   • Contact family members. Ask the facility to send notice of the meeting in the next billing or newsletter.  
   • Plan the first meeting. (ICBC will help).  
   • Every family council member comes to the first council meeting with a list of issues (s)he wants the council to address, and at least one job (s)he is willing to do to make the family council a success.

3. **The First Family Council Meeting:**  
   • Adopt a mission statement and bylaws.  
   • Elect officers.  
   • Everybody has a job.  
   • Discuss issues members want the council to work on.  
   • Form an Action Plan.  
   • Choose the next meeting time and place.

4. **Keep up the good work. Don’t miss any chance to publicize meetings and recruit members. Never forget your goal: to make life better for all residents. Congratulations! You have a Family Council!**

## What the Nursing Home Must Do

The 1987 Nursing Home Reform Law guarantees residents’ family and friends the right to form and hold regular meetings of a family council. It also says that:

- The family council can meet where it chooses. If the council wants, it shall be given a private meeting room in the nursing home during mutually agreed upon hours.
- The nursing home facility shall provide a designated staff person to provide assistance and answer written requests that result from family council meetings.
- The nursing home shall listen to the views and act upon the grievances and recommendations of residents and families.
- Staff or visitors may attend family council meetings only at the group’s invitation.
- A home may not prohibit the formation of a family council when requested by a member of the resident’s family or the resident’s representative.
A Functional Family Council: Organization, Membership, and Action

There are 3 keys to a functional family council:

- A family council must be organized. People without direction, leadership, or structure cannot act effectively, or encourage others to join with them.
- A family council must have members. It must keep its current members, and recruit new members to keep their group alive and functioning. The more family members that are involved, the greater the number of voices that will be heard, and the stronger the group.
- A family council must act. It may choose to have educational meetings for members or staff, sponsor resident activities, or ask the nursing home to address specific quality-of-care issues. The council is most likely to succeed if it has open lines of communication with the nursing home administration and staff. This does not mean that everybody always has to agree.

Organization

Every family council member is a volunteer donating personal time to improve the quality of life of somebody (s)he loves. Their time must be used effectively and efficiently.

To stay organized and on track, a family council needs:

- A mission statement that describes the group and its purpose.
- Bylaws that set the rules for meetings and how the group will operate.
- An agenda that describes what is supposed to happen at each meeting. Sticking to the agenda will help members focus on their purpose. The family council will succeed only if members work together to decide what they want and how to get it.
- Minutes taken by a member at every meeting, so that all members will know what happened at every meeting and what action the council decided to take.
- A way council members can share information: a phone tree, e-mail, a council bulletin board in the home.
- An action form to express concerns to the administration and require a response.

Membership

Although there may be a membership committee, every council member should be involved with recruitment.

To keep its current members, and get new ones, the family council can:

- Keep up a family council bulletin board with the next meeting time and place, mission statement, bylaws, contact information, minutes, and group successes.
- Post family council meeting information where all visitors can read it.
- If the facility has a newsletter, ask it to save a place for council updates.
- Educate staff about the family council, so that they can refer family members.
- Use a suggestion box.
- Put a flyer or brochure in every facility mailing.
- Put a welcome table in the lobby to introduce the family council to visitors.
- Publicize in local newspapers, church bulletins, or radio stations.
- Personally invite family members: council members should bring council information to share, every time they visit the home.
- Ask the admissions officer to include family council information in the admissions packet.
- Arrange with the facility to send a welcome letter to new families from the family council.
- Sponsor activities for all family members and residents.
- Keep council meetings interesting, varied, respectful and meaningful to all members.
- Build council spirit. Establish traditions, create a motto, hold a social event. Have fun with each other.

Planning and Taking Action

The council will probably want to take on both short-term and long-term activities. A short-term activity can be achieved within a short amount of time: an educational or staff appreciation event, for example. A long-term activity may take a long time to achieve, or requires continual resolving: staffing concerns, for example.

To decide what to do, and how to do it:

- Identify concerns that affect many residents.
- Gather information. What needs to be done? Who will be involved? Why is this problem happening? How can the family council support proposed solutions?
- Talk over possible solutions.
- Consider how to document the existence of a problem.
- Formally present your concerns and solutions to the administrator and appropriate staff through the council action form.
- Allow enough time for the home to reply and act.
- Discuss the home’s response. If it is satisfactory, tell the staff liaison. If it is not, file another council action form. Remember: you can ask for help from ICBC or the Ombudsman program.
- Tell residents, staff, and family members when and how the issue was resolved. Post your successes on the council bulletin board, in the facility newsletter, etc.

2. Show appreciation when the home is responsive.

What About Individual Concerns?

The council should take all concerns seriously, but it will focus on those that affect many residents. The council should teach and empower families to be their own advocates.

Families should learn how to:

- Keep a log: date, time, shifts, places, staff members involved.
- Raise concerns when they occur. Do not wait for council meetings.
- Attend and participate in care plan conferences.
- Know the residents’ rights.
- Know about current best practices and examples of nursing homes providing individualized care.
- Know how to get help from the ombudsman and ICBC.

“...any business takes a start-up period. We're a little business and we have to run like a little business, and we have to have people who persevere rather than get discouraged. We're making inroads. We have a good core membership, direct communication with the administrators and managers, and there is some improvement in response to individual concerns. But there are a lot of problems that we have not successfully approached. But we persevere. We pay attention to detail. We do not treat the council like a club. We're totally self-determining and self-organized. We instruct our members to be more proactive. We really have to keep clipping away.”

-Maryland family council member

Why do People Volunteer?

- People volunteer if someone they love benefits from the organization’s work.
- People volunteer when they have benefited themselves.
- People volunteer when they think their work will make a difference.
- People volunteer when someone asks them to.

Keys to Success

- Meet with the administrator
- Involve facility staff
- Put it in writing!
- Pick your battles
- Do your homework
- Stick to the agenda
- Involve the residents
- Post bylaws and mission statement
- Recruit, recruit, recruit
- Communicate with all families
- Every member has a job
- The council has leadership
- Celebrate cultures of residents and staff